Name: Silvia Moroni

Organization: Mobility, Environment and Land Agency in Milan

Title/Position: Environmental Engineer, PhD

Tel: + 39 02 884.67292

Email: silvia.moroni@amat-mi.it

Mrs. Moroni achieved her PhD in Environmental Engineering at Politecnico di Milano in 2002 with a thesis titled 'Vehicular Traffic emissions and Air quality: elements for the management in a large urban area' concerning the City of Milan case study. She has been employed for over a decade by the Milan Local Agency for Mobility, Environment and Land Use Planning as Responsible for the Air quality Planning Sector, part of the Environment and Energy Department.Mrs. Moroni manages the development of several research projects about air quality assessment with special focus on environmental effects of planned measures or new technologies, air pollution monitoring and emissions inventory with particular reference to vehicular emissions, theme on which she has also collaborated for several years with specialized Research Centers. In recent years, hers interest and researches focus on health effects related to air pollution. Mrs. Moroni is author of several papers and presentations held at national and international conferences and experienced in teaching at University Master Courses and at the Training Courses organized by the Venice International University - TEN (Thematic Environmental Networks) Center in cooperation with the Municipality of Beijing, the Italian Ministry of Environment and the Chinese Environmental Protection Bureau.

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Summary

- 1. Traffic and Air quality issues in Milan
- 2. Area C: the Congestion Charge scheme in Milan
- 2.1 Policy design
- 2.2 Enforcement
- 2.3 Impacts on Traffic issues
- 2.4 Impacts on Vehicular Emissions
- 2.5 Impact on Air quality:

Airborne Black Carbon Monitoring Project

2.6 From the experimental phase to a stable measure

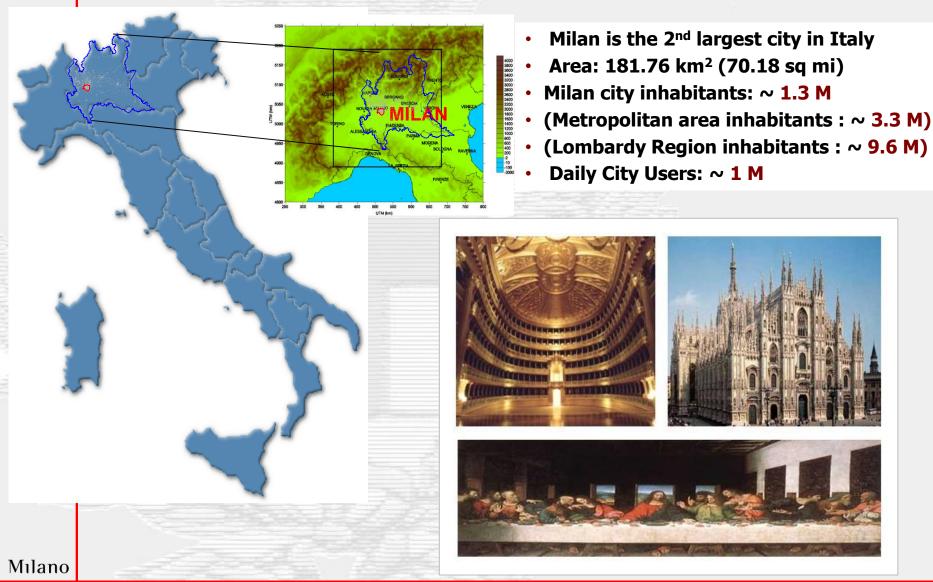
Adopting Black Carbon as a tool in Mobility Planning

- 3. Lessons Learnt
- 4. Conclusions





The City of Milan - General Information

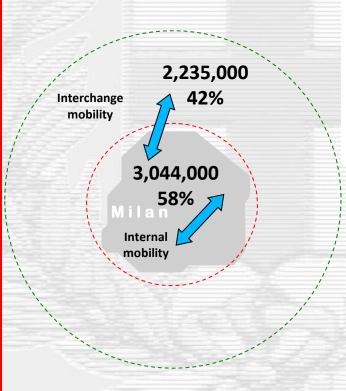




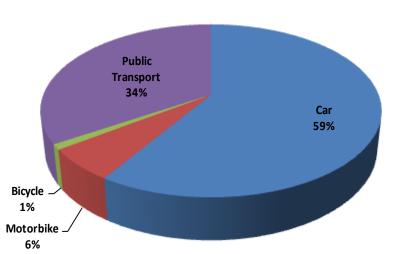


Milan - Travel, Trips and Modal split

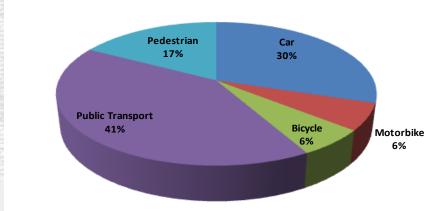




Travel between Milan and the metropolitan area - Modal Split



Travel in Milan city - Modal Split



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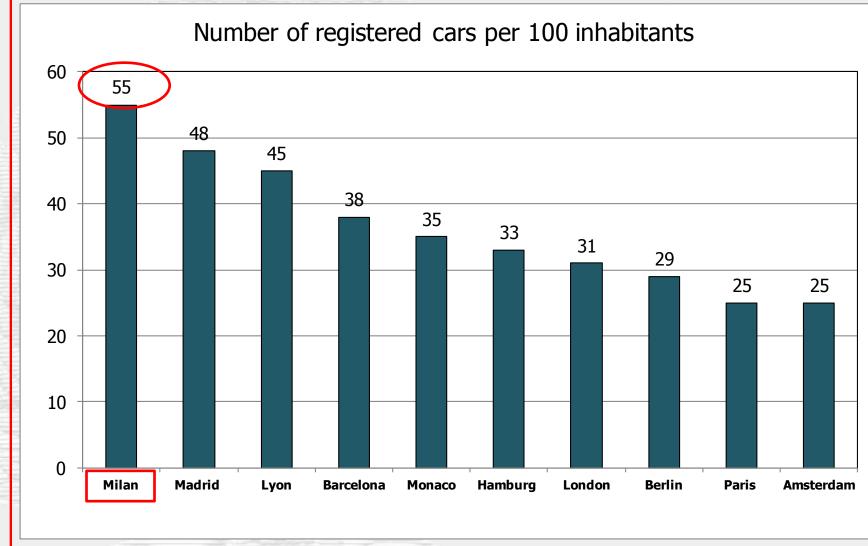




Local Public Transport Network



Mobility in Milan and in Europe: motorization rate



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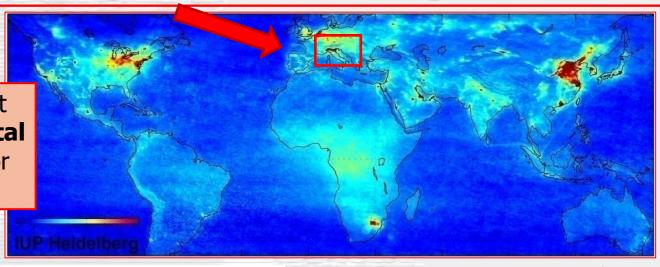
Source: Eurostat, Urban Audit 2012





Air quality in Milan - Background

Air quality is the most important environmental and health problem for the city of Milan



Arnual mean particulate matter (PM₁₀) 2011, based on daily average with percentage of valid measurements ≥ 75 % in µg/m²

• ≤ 20
• 20-31
• 31-40
• 40-50
• > 50

No data

Countries regions not included in the data exchange process

Source: ESA, European Space Agency, October 2004

The challenge of Milan's local government to control air pollution is particularly difficult, taking into consideration the very unfavourable meteorological conditions

Milano

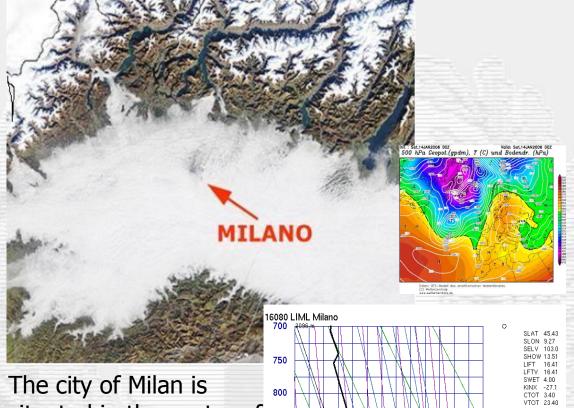
Source: EEA, Air Quality in Europe - 2013 report, No. 9/2013



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Air Pollution and Meteorology in the Po Valley



The city of Milan is situated in the centre of the Po Valley, surrounded by Alpes and Appenine chains that block low pressure fronts.

Milan wheather is characterized by **high** frequency and persistent stable atmosphere episods, especially in winter season - the most critical season for air quality - with very low mixing layer due to temperature inversions, banks of fog and calm winds.

In **summer** intense solar radiation and <u>high</u> <u>humidity</u> produce particularly muggy days in which <u>photochemical</u> <u>activity is high</u>.

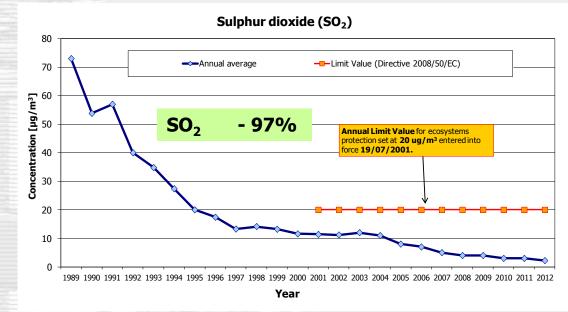




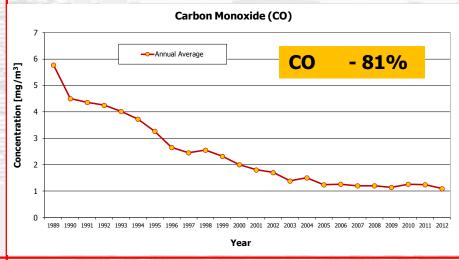
Air Quality trends in Milan over the last 20 years

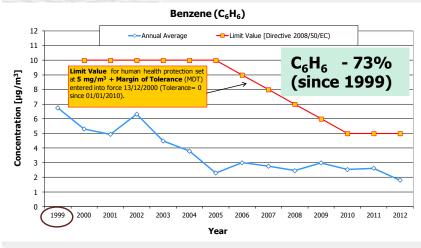
Air quality in Milan has clearly and progressively improved over the past decades in terms of the main pollutants (CO, SO₂, NO₂, TSP and benzene) thanks to:

- ✓ the <u>renewal of the vehicular fleet</u> <u>with lower emission vehicles</u>
- √the improvement of fuels quality
 both in mobile and in fixed sources.



Source: ARPA Lombardia; 2012 AMAT processing ARPA Lombardia hourly data



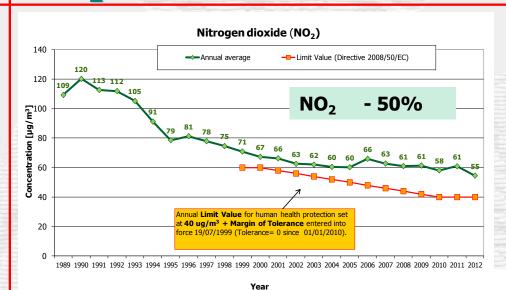


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NO₂ and PM10 - Annual mean concentrations

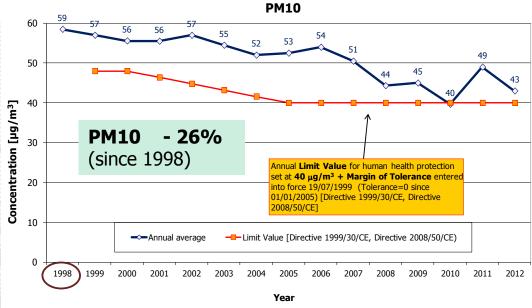


Starting from year 2005 stable **NO**₂ concentrations have been measured linked to the increase of **diesel vehicles** in the cars fleet and the increase of **NO**₂/**NO** ratio in gaseous exhausts of new generation vehicles.

PM10
annual mean concentration
still exceeding
the health protection
Limit Value

Source: ARPA Lombardia;

2012 AMAT processing ARPA Lombardia hourly data



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Road traffic and Air Pollution in Milan

Milan annual emissions, year 2005

(Road traffic contribution in blue)



Group 1 - Combustion in energy and transformation industries

Group 2 - Non-industrial combustion plants

Group 3 - Combustion in manufacturing industry

■ Group 4 - Production processes

■ Group 5 - Extraction & distribution of fossil fuels and geothermal energy

☐ Group 6 - Solvent and other product use

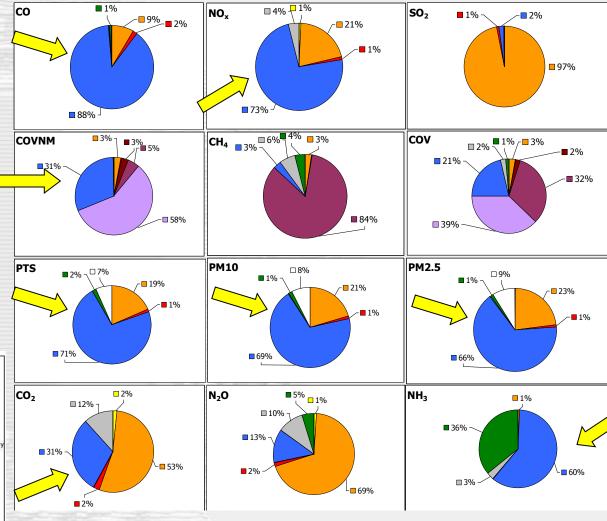
■ Group 7 - Road Transport

Group 8 - Other mobile sources and machinery

☐ Group 9 - Waste treatment and disposal

■ Group 10 - Agriculture

Group 11 - Other sources and sinks



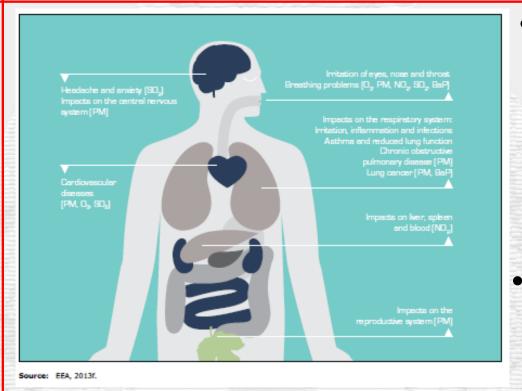








Mobility, Environment and Health in Milan



- According with MISA-2 study (Meta-analysis on air pollution and health deseases) 700-800 death/year were due to air pollution in the City of Milan over the 1996-2002 period.
- Most recent published data, referred to the period **2006-2010**, indicate **134 death/year** due to air pollution (EpiAir2, 2013).
- In Milan traffic emissions, noise, accidents and congestion give esternal costs for more than 5 billions euro, for related <u>health</u> and <u>life quality</u> problems, <u>material damages</u> for buildings and artistic patrimony, <u>global climate change</u> and <u>time</u> <u>loose</u> in transport





Outdoor Air Pollution is carcinogenic to humans

International Agency for Research on Cancer



PRESS RELEASE N° 221

17 October 2013

IARC: Outdoor air pollution a leading environmental cause of cancer deaths

Lyon/Geneva, **17 October 2013** – The specialized cancer agency of the World Health Organization, the International Agency for Research on Cancer (IARC), announced today that it has classified <u>outdoor air</u> pollution as *carcinogenic to humans* (Group 1).

After thoroughly reviewing the latest available scientific literature, the world's leading experts convened by the IARC Monographs Programme concluded that there is *sufficient evidence* that exposure to outdoor air pollution causes lung cancer (Group 1). They also noted a positive association with an increased risk of bladder cancer.

Particulate matter a major component of outdoor air pollution, was evaluated separately and was also classified as carcinogenic to humans (Group 1).

The IARC evaluation showed an increasing risk of lung cancer with increasing levels of exposure to particulate matter and air pollution. Although the composition of air pollution and levels of exposure can vary dramatically between locations, the conclusions of the Working Group apply to all regions of the world.

Source: IARC - International Agency Research on Cancer, WHO, 2013

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'Area C': Milan Congestion Charge

- By January 16th 2012 the Milan Municipality implemented a new private traffic restriction scheme called 'Area C', ('C' is for 'Congestion Charge'), that combine a Road Pricing Scheme with the banning of some most polluting vehicles in the central part
- •The area subject to the congestion charge is called •Cerchia dei Bastioni = 8.2 km² (4.5% of the whole territory of the Municipality of Milan)









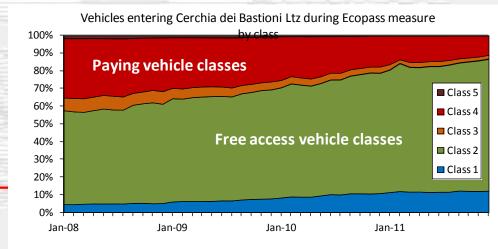


'Area C': Motivations

 This Limited Traffic Zone (LTZ) was introduced in observance to the results of a Public referendum indicating that the vast majority (79%) of Milan citizens wanted to potentiate public transports and to limit traffic-related pollution



Previously City Administration adopted (from 2008 to 2011) a
 Pollution Charge Scheme called 'Ecopass', with fares based on pollution class of the vehicles. The results of this measure in term of traffic congestion progressively decreased, due to the renewal of the fleet with more environmental friendly vehicles, paying lower fees









'Area C': Fares and Rules







Nasce Area C
Dal 16 gennaio Milano si muove meglio

- All vehicles: 5 €
- **Residents**: **free** the first 40 accesses (every year) 41st access onward: **2** €
- Two different fees apply to duty vehicles:
- 5 € for the daily access + 2 hours of free parking on the designated blue lines
- 3 € for the daily access only
- 3 € for vehicles parked in the garages located in Area C, which have signed an agreement with the Administration (for a period of more than 1 consecutive hours)

Access forbidden

- Euro 0-3,4* Diesel vehicles
- Euro 0 Gasoline vehicles
- Trucks over 7.5 mts

* After December 31, 2016

Access with payment

- Euro 4*,5&on Diesel vehicles
- Euro 1&on Gasoline vehicles

* Until December 31, 2016

Free Access

- electric, hybrid*,
- LPG* and natural gas vehicles*,
- mopeds & motorcycles

* Until December 31, 2016

OPERATING TIMES
Workdays from 7:30 am to 7:30 pm
(on Thursday is 7:30 am - 6:00 pm)





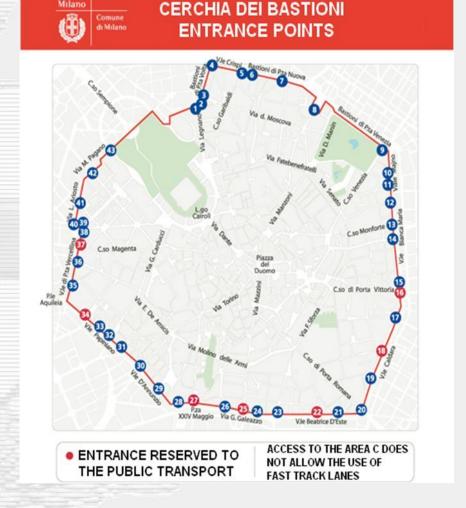
'Area C': the Control System



Cameras at each entry gate



Video license linked to records



43 entry gates, 7 reserved to Public Transport

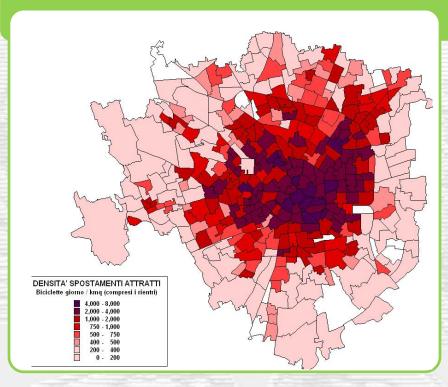


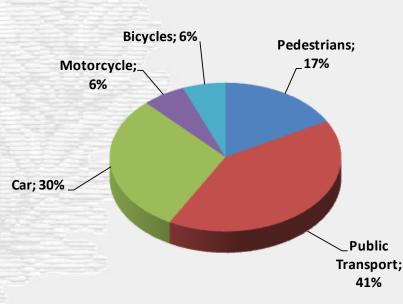




'Area C': the Charging Zone

- 77,950 residents (6%) 42,300 families
- almost 25% of businesses in Milan
- 39,000 persons/km² (daylight hours in average)
- 140,000 persons/km² (daylight hours picks within the historical center)





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'Area C': AIMS and RESULTS (Traffic issues)

✓ <u>Decreasing vehicular access to the Area C</u>:

-39,864 vehicles daily entering Area C

therefore

- ✓ Decreasing traffic congestion: 30,2%
- ✓ Improving public transport speed:

+9,3% buses, +5,4% tram (during peak hours)

✓ Reducing road accidents: - 23.8% road accidents

(-26.3% with injured;

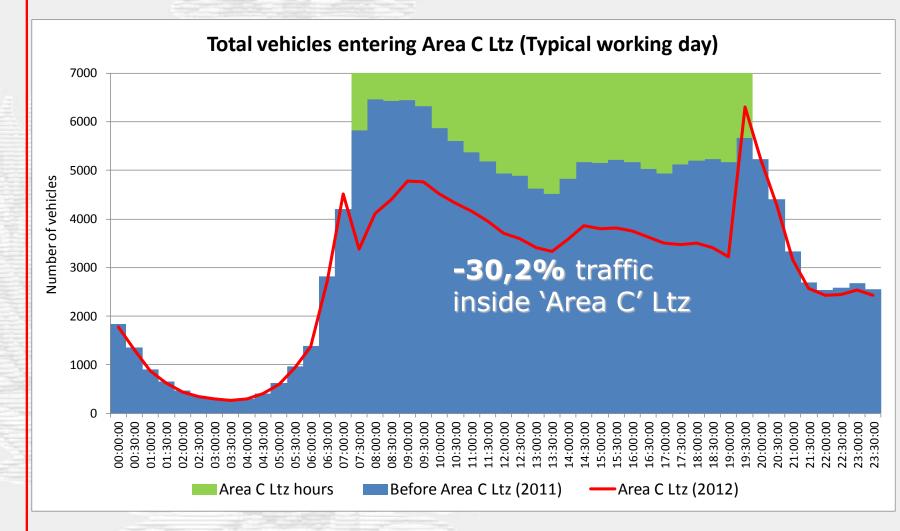
Out of Area C: -11%)

- ✓ Decreasing the occupation of on-street parking:
 - (more public space available) -10%



A G E N Z I A M O B I L I T À A M B I E N T E TERRITORIO

'Area C': RESULTS (Traffic issues)

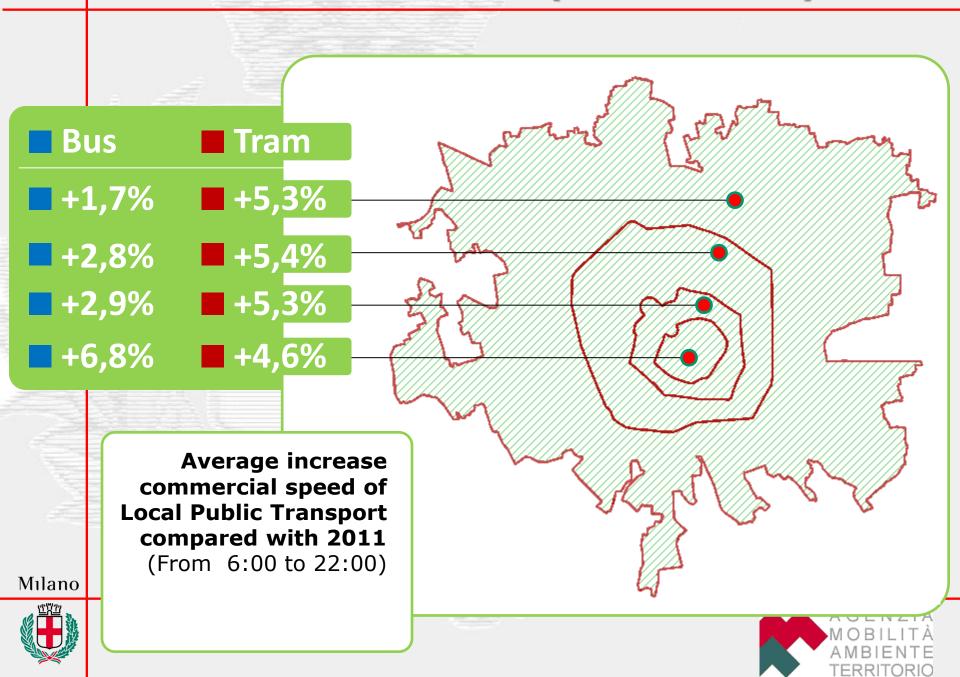


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'Area C': RESULTS (Traffic issues)



'Area C': AIMS (Environmental issues)

Decreasing vehicular access to the Area C

therefore:



- ✓ Reducing pollutant emissions caused by traffic;
- ✓ Increasing the share of sustainable modes of

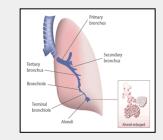
travel;





- ✓ Reducing health risks related to air pollution;
- ✓ Improving urban center life quality and

attractiveness









'Area C': RESULTS (Environmental issues)

✓ Less Pollutant Vehicles entering Area C: - 49%
 (-2.400 pollutant vehicles entering every day the Area C)

✓ More Cleaner Vehicles: + 6,1 %

(from 9,6% to 16,6% of the total vehicles)

✓ Less Vehicular Traffic Emissions:

Total PM10 -18%; Exhaust PM10 -10%; Ammonia -42%; Nitrogen Oxides -18%; Carbon Dioxide -35%

✓ Less Airborne Black Carbon: see better in the following

1) Black Carbon Monitoring Project

2)Assessment of Black Carbon traffic emissions population exposure





'Area C': Reduction of vehicular traffic emissions

Reduction of vehicular traffic emissions with Area C enforcement

Compared to: 2011 2008

PM10 (exhaust): -10% -58%

PM10 (total*): -18% -39%

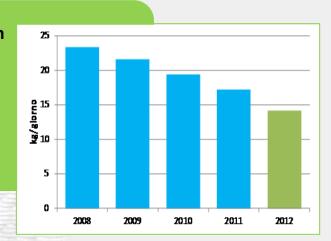
Ammonia: -42% -71%

Total Nitrogen oxides: -18% -43%

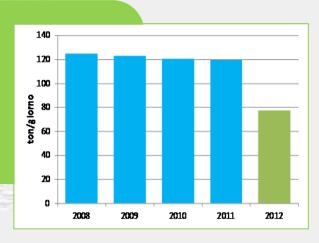
Nitrogen dioxides: -25% -45%

Carbon dioxides: -35% -38%

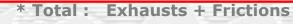
The introduction of Area C maintained the trend of Total PM10 emission reductions.



The CO₂
emissions had a
sharp decline
after 4 years in
which there were
no rilevant
changes.







Black Carbon as a new Air Quality metric?

"Black carbon particles are a valuable additional air quality metric to evaluate the health risks of primary combustion particles from traffic including organics, not fully taken into account with PM2.5 mass"

'REVIHAAP. Technical Report' [World Health Organization, 2013]

[UNECE-CLRTAP, 2012; US-EPA, 2011; HEI, 2010]

Aims of 'Area C' Black Carbon Monitoring Project

- 1) To evaluate Black Carbon (BC), PM10 and PM2.5 concentrations inside and outside 'Area C' Limited Traffic Zone (Ltz) in different traffic-proximity exposure conditions
- 2) To assess effectiveness of Black Carbon as a new indicator for environmental and health effects

of traffic generated nanoparticles

in **local traffic restriction interventions for Milan** (48% diesel cars)

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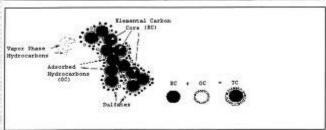




Black Carbon and Health Effects

As reported by the recent WHO report (WHO, 2012), Black Carbon is harmful to the health both for its physical nature of nanoparticle both for the fact that its high specific surface is able to convey inside the human organism toxic and carcinogenic substances, such as polycyclic aromatic hydrocarbons (PAH) or metals.





The Black Carbon, consisting mainly of particles of elemental carbon, is a primary pollutant emitted during the incomplete combustion of fossil fuels and biomass, and in urban areas can be taken as a tracer of emissions from internal combustion engines and the wide range of chemical species of varying toxicity present in them - as evidenced by the Environmental Protection Agency (U.S. EPA, 2011).







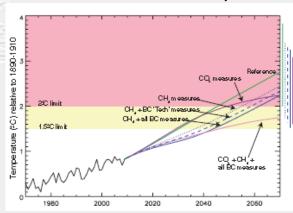
Black Carbon - New metric for Air quality,

Health Effects...and Climate Change

The measurement of Black Carbon in the atmosphere **has been recently introduced by the European Union** (30th meeting of the Convention LRTAP - *Long-range Transboundary Air Pollution* - Geneva, April 30-May 4, 2012), as part of the **Gothenburg Protocol** - the agreement regulating the emission limits for transboundary air pollution - both for its already known characteristics of warming potential, that for the health effects associated with it.

Policies to reduce Black Carbon emissions are considered by the scientific community a 'win-win strategy', since recent studies demonstrated (Shindell et al., 2012; Anenberg et al., 2012) that in the face of measures designed to control Black Carbon and methane emissions, in

addition to those aimed at the limitation of CO₂, significant benefits are obtained as well as a **slowing of climate change processes** and in terms of **air quality and health effects** associated with it, which are measurable in **millions of premature deaths avoided by 2030 worldwide**.







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'Area C' Black Carbon Monitoring Project



The project has been developed by AMAT (City of Milan Mobility Environment and Land Agency) in collaboration with SIMG (Italian College GPs) through its own testing laboratories.



In the monitoring Protocol and the validation of final results are involved experts **Prof. Constantinos Sioutas** (**University of Southern California, Los Angeles**) and **Prof. Dane Westerdahl** (**Cornell University, Ithaca, NY; City University of Hong Kong**)

Method and Instruments

Two couple of fixed monitoring sites (kerbside, 3rd floor level residential) in/out Area C LEZ for four different seasons campaigns

- **Black Carbon** measured with MicroAethalometerTM (AE51, Magee Scientific).
- **PM10 and PM2.5** measured with Optical Particle Counters (Aerocet 531 MetOne Instruments Inc.; DustMonitor Contec Eng.)

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Kerbside sites, in/out 'Area C' Ltz



Sforza Street

- **Spring campaign** (May 20th-29th 2012)
- Summer campaign (Sept 15th-25th 2012)
- ✓ Less than 10 m from the center of the roadway
- ✓ Near crossroad with traffic light



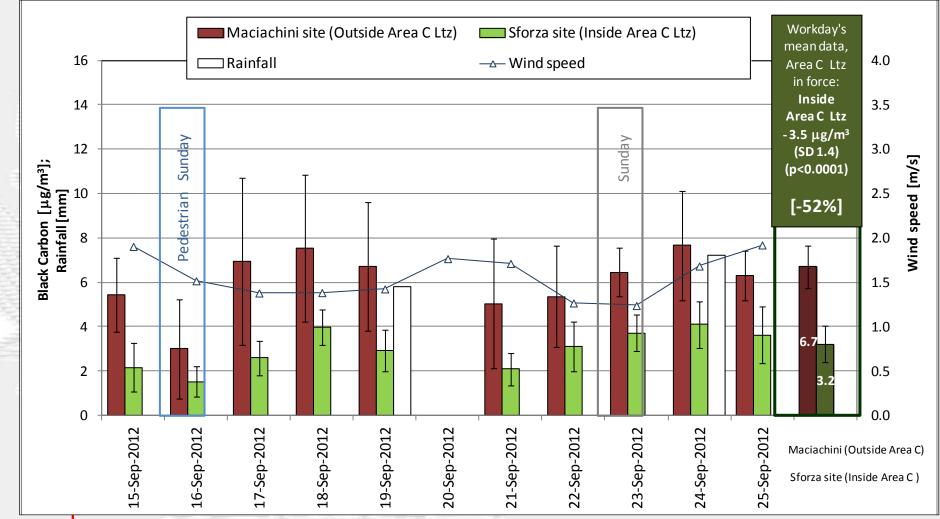






Summer campaign, Kerbside sites, in/out 'Area C' Ltz

24 h average BLACK CARBON concentrations (September 15th-25th2012)



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-52% Black Carbon inside Area C Ltz, at kerbside sides in summer



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'Car-free day' effect on Air quality: 'DomenicAspasso'



At kerbside sites, during the <u>'Pedestrian Sunday</u>' initiatives (Carfree days) <u>Black Carbon mean concentrations</u> were measured <u>75-78% lower</u>, in mean of both sites, <u>compared to the nearest Sundays without traffic restrictions</u>.

These results are in a perfect agreement with traffic measurements which reports a 72% reduction in relation to a typical Sunday circulation.



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3rd floor level residential roadside sites, in/out 'Area C' Ltz



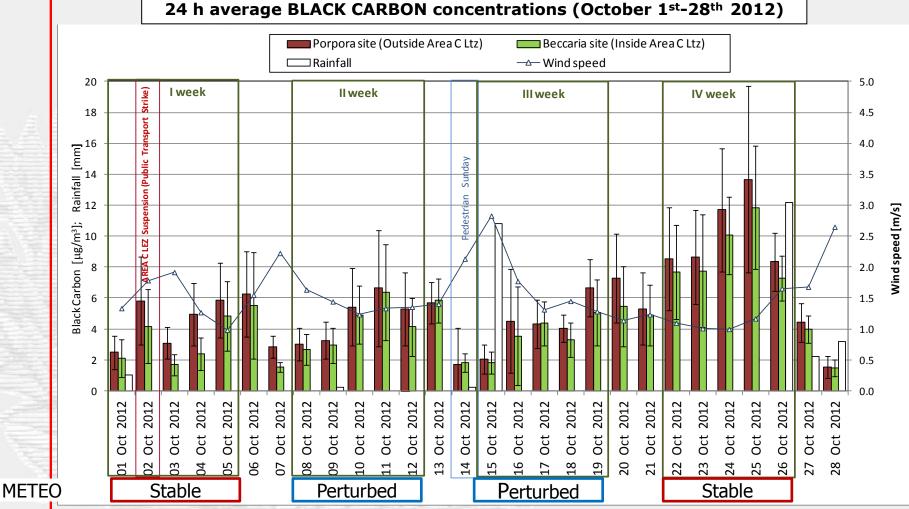
- ✓ On third floor level terraces, open to wind dispersion
- ✓ Large squares, on which different important streets meet







Autumn campaign, 3rd floor residential roadside sites, in/out Area C Ltz



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I week: -32% BC inside Area C Ltz

Domestic heating turned off

Stable meteo conditions

IV week: -12% BC inside Area C Ltz

Domestic heating turned on

Persistent stable meteo conditions





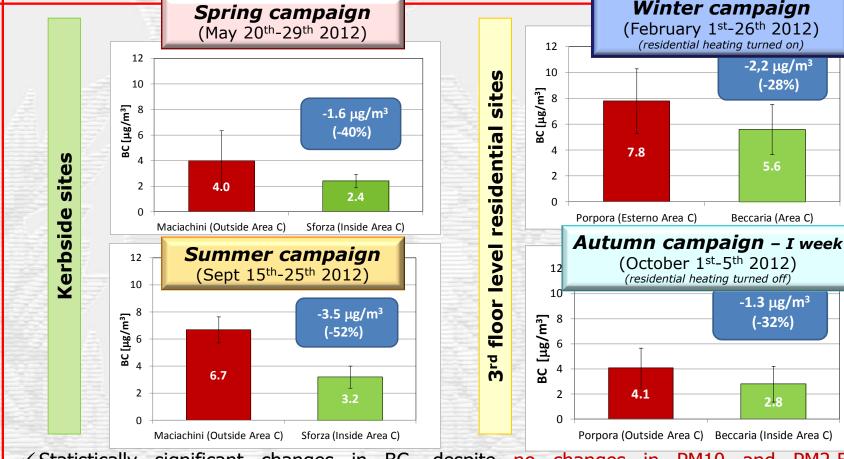


concentrations

CARBON

BLACK

Results of First Year Area C Ltz Monitoring Campaign Summary



- ✓ Statistically significant changes in BC, despite no changes in PM10 and PM2.5 concentrations between the inside and the outside site
- ✓ Results in agreement a previous kerbside summer study on the same area (Invernizzi et al., 2011) and with literature for similar sites in other cities: Berlin (Brukmann and Lutz, 2012), London (TfL, 2010), Barcelona (Reche et al., 2011), Munich (Quadir et al., 2013), etc.

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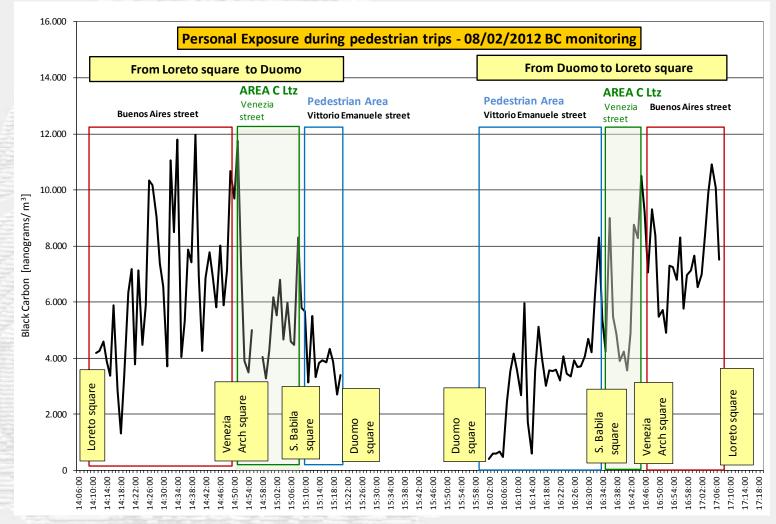
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Personal exposure during Pedestrian routes, in/out Area C



BLACK CARBON up to -43% inside <u>Area C Ltz</u>, up to -59% in <u>Pedestrian Area</u>

BC/PM10 up to -46% in Area C Ltz, up to -63% in Pedestrian Area

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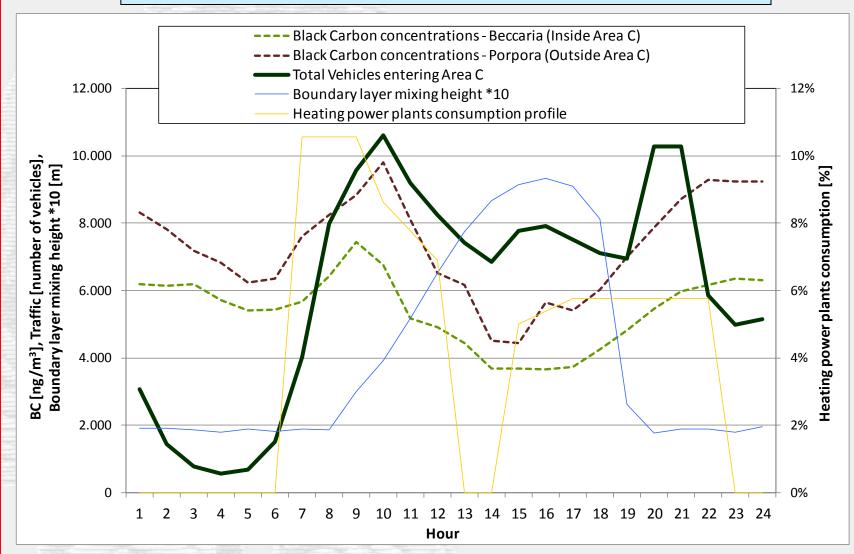






BC - Winter campaign, residential roadside sites, in/out Area C





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Conclusions of Black Carbon Monitoring Project

A statistically significant difference (p<0.0001) was found in BC concentrations inside 'Area C' Limited Traffic Zone, both at kerbside and residential roadside sites, with an improvement of one to three BC epidemiological 'change units' (Janssen et al., 2011)





(e.g. Congestion Charge Areas, Low Emission Zones, Pedestrian Areas, Car Free days or Pedestrian Sundays)
can reduce health effects linked to toxic traffic-related

pollutants exposure for population and city users



High sensitivity of BC to changes in traffic flows has been observed



■ Black Carbon can be considered a very effective indicator of environmental and health effects deriving by traffic circulation







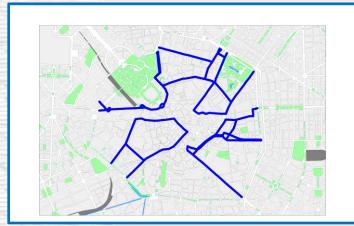


'Area C' in the Urban Traffic Plan

• Area C 'Road pricing' has been included in the <u>Urban</u> <u>Traffic Plan (PGTU</u>), last months in an updating phase, as a structural measure, complementary to the others (as 30 km/h Zones, Cycling network, etc..) and in comparison with <u>alternatives</u> <u>ones</u> (e.g. 'Loop circulation' scheme inside Cerchia dei Bastioni ring)



'Road pricing' scheme
to access Bastioni Ring Area



Alternative evaluated solution:

<u>'Loop' circulation scheme</u> within Bastioni Ring Area

 Area C has been assessed (by a Sustainable Environmental Assessment - <u>SEA procedure</u>) as a measure with positive impact on main environmental aspects and coherent with the aim to reduce traffic congestion.

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Adopting BLACK CARBON as a Tool in Mobility Plans

SEA for the Urban Traffic Plan (PGTU) of MILAN

- Basing on the experience with the Black Carbon monitoring Project measurement for Area C, AMAT adopted **Black Carbon** among **quantitative indicators** as a tool to estimate interventions on mobility in terms of **health effects on population**.
- Being the **carbonaceous nanoparticles** such as Black Carbon, a sensitive indicator of the spatial variation of road traffic emissions (**'traffic proximity' indicator**) it was possible to adopt the emissions of EC (Elemental Carbon), pollutant closely related to the BC (Black Carbon), as tracers of the population exposure.
- According to the literature has been **identified a critical distance from the vehicular traffic source** to which refer evaluations of some health effects that have 'sufficient evidence' (in. **asthma**).

Milano





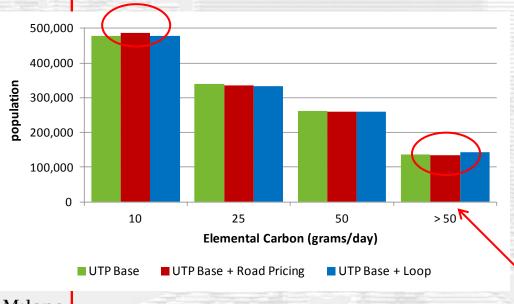


Air pollution exposure scenarios

'Base+Road Pricing' and 'Base+Loop' vs 'Base PGTU' scenario

Averaged on population Working day mean Vehicular exhaust Emissions of Elemental Carbon (grams) emitted < 75 meters * from residences

Elemental Carbon traffic emissions [grams/day] released within 75 meters from residences	UTP Base	UTP Base + Road Pricing	%	UTP Base + Loop	%
Milan (whole city)	21.8	21.5	-1%	22.1	+1%
Inside Bastioni ring	20.8	18.3	-12%	19.2	-8%
Between Bastioni ring and Filoviaria ring	29.5	29.3	-1%	30.6	+4%
Between Filoviaria ring and city boundaries	19.2	19.1	-1%	19.5	+2%



*: The residence at a distance <75 m from major roads increases of about 30% the chance of receiving a diagnosis of asthma and by about 40% -50% to be on medication for asthma or have had recent acute episodes in children (Mc Connell et al., 2006; L. Perez, 2012; Brugge et al., 2007)

'Road pricing' scenario at 2015 leads to a decrease of about 9,000 inhabitants exposed to highest EC traffic emission levels (>50 grams/day) respect to the 'Loop' circulation scheme, with an important benefit for public health.









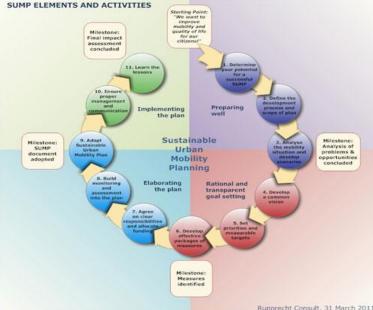
'Area C' as a Structural Measure

After one year of experimental phase
 and taking into consideration the PGTU SEA results
 in March 2013 the Local Council approved PGTU updating: the Municipal Board has confirmed AREA C as a permanent and

 Possible perspectives of road pricing schemes are going to be discussed in the <u>Sustainable Urban Mobility Plan (SUMP)</u>

process, just started.

strategic measure







'Area C': LESSON LEARNT (1/2)

One out of three cars was left at home and traffic pressure, accidents, pollutant emissions have dropped





☐ After a year, there have been significant changes in citizen's travel behaviours: they seem to have fully understood the objectives of the Area C measure, shifting towards cleaner modes of transport









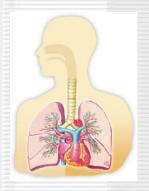




'Area C': LESSON LEARNT (2/2)

□ Black Carbon, primary pollutant and excellent tracer of 'traffic proximity' exposure, offers the possibility to verify the effectiveness of mobility policies (Congestion Charge, Urban Traffic Plan, Sustainable Mobility Urban Plan, etc) with regard:

a. the health effects on 'local' scale;



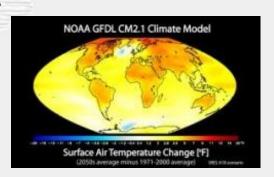






b. for the city's contribution on 'global' scale to climate change effects.









Comune di Milano





'Area C': Reports on Traffic and Environmental monitoring

✓ The first and the second reports are at disposal at the web site: www.areac.it, `Risultati attesi e monitoraggio'



Mılano



Comune dı Mılano



'Area C': Reports on Black Carbon monitoring



Mobilità, Ambiente, Territorio

Mobilità, Ambiente e Territorio. Soluzioni da sviluppare, opportunità da cogliere, che l'Amministrazione di Milano deve poter governare con capacità di visione e di ascolto e con il supporto di basi tecniche e scientifiche.

AMAT è l'Agenzia del Comune, nata nel 2000 a questo scopo, che ogni giorno realizza analisi sul campo e monitoraggi, elabora dati e cartografie, sviluppa modelli, simulazioni, valutazioni e studi di fattibilità, fornisce confronti con esperienze internazionali, elabora strumenti di pianificazione, documenti di programmazione, progetti integrati e garantisce all'Amministrazione comunale il necessario supporto anche nella fase attivativa

Solo nell'ultimo anno sono stati prodotti per il Comune circa 500 Rapporti-Relazioni, integrati da oltre 200 pareri, sopralluoghi, partecipazione a riunioni in veste di esperti a supporto dei diversi settori comunali coinvolti.

Le linee di attività sono descritte in maggior dettaglio nelle sezioni dedicate (Mobilità, Ambiente, Territorio).



Mobility, Environment and Land Agency of Milan

n evidenza

PUMS Piano Urbano della Mobilità Sostenibile: verso una nuova cultura della mobilità

Mercoledì 3 Luglio a Palazzo Marino il Comune di Milano presenta le strategie per la mobilità del futuro. A partire dalle ore 9,00 presso la Sala Alessi si terrà il primo incontro del percorso...

Leggi tutto

Qualità dell'aria a Milano

Situazione al 03 luglio 2013 Ultimo bollettino disponibile: 03 luglio 2013

Superamenti di soglia Nessun valore sopra soglia

02 luglio 2013

Concentrazioni degli inquinanti inferiori ai limiti normativi. Per la giornata odierna sono previste

http://www.amat-mi.it

<u>http://www.amat-mi.it/it/ambiente/qualita-aria/il-progetto-di-monitoraggio-del-black-carbon/</u>

Milano



Comune di Milano





Thank you for your attention!

silvia.moroni@amat-mi.it

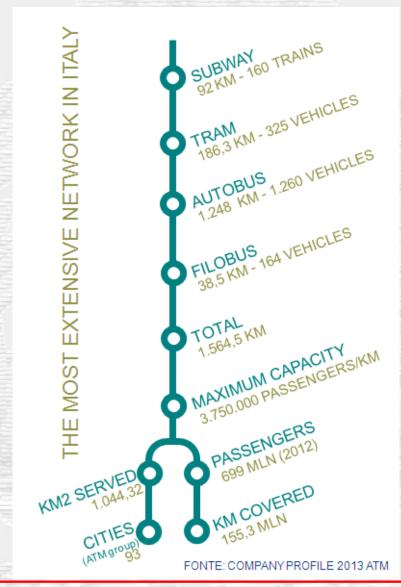








Local Public Transport Network



Public Transport in Milan is the more extensive network in Italy

Extension of Milan
Subway =
Rome + Naples + Turin
+Brescia+Genoa
+ Catania Subways

Mılano



Comune dı Mılano

