

Environmental Compliance, Enforcement & Institutional Reform

Restoring Blue Skies: Accelerating Air Pollution Control Beijing, China 18-19 September 2014

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Without Compliance, Air Pollution Rules Will Not Work

Sustainable Development

Good Governance

Rule of Law

Compliance & Enforcement



Integrating global good practices on enforcement and compliance into a uniquely Chinese system

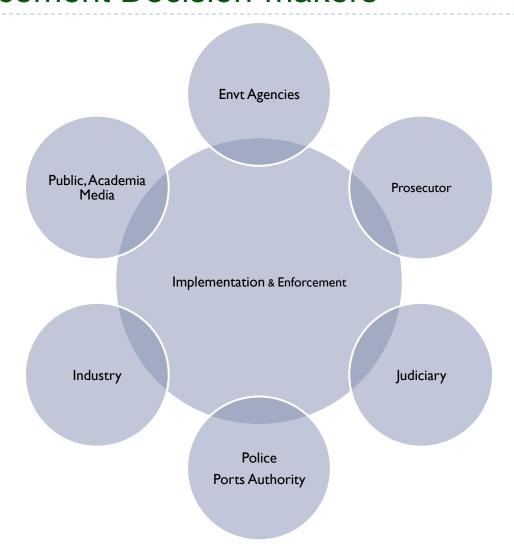
- Optimizing compliance system requires understanding of Chinese system and global best practices
- Other jurisdictions offer useful examples
 - Brazil, EU, Mexico, US, others
- Develop a common vocabulary.
 - Same terms may take on distinctly "Chinese characteristics"
 - Clarify meaning of enforcement and compliance
- Coordinate enforcement (monitoring and punitive measures) with compliance assistance and incentive strategies.



Assembling an Inventory of Rules and Assessing their Enforceability

- Understanding China's system for enforcement and compliance requires compilation of the relevant rules that address air pollution.
 - Direct Rules on controlling air pollution: Five year plans, the air pollution law. and proposed amendments
 - Indirect Rules:, transportation, energy, climate, health, and other environmental and related areas
- Assessing the enforceability of the rules
 - Specificity of who, what, when, where is required
 - Clarity, feasibility, fairness/equity, precision, time frames, reporting requirements, and alignment with good practice.
- Accounting for Co-Benefits/Co-pollutants
 - Reciprocal: reducing air pollutants, also reduces climate pollution, and conversely reducing climate pollutants, reduces air pollution

Coordinating Roles and Responsibilities of Compliance and Enforcement Decision-makers



Detecting Violation and Achieving Compliance with Air Pollution Rules

Monitoring Tools

- Inspection-- announced and surprise, by government
- Self-monitoring, recordkeeping, and self-reporting by firms
- Information disclosure to the public by firms and government

Enforcement Tools

- Civil, criminal and administrative financial penalties
- Injunctive relief (take certain action, even shutdown)
- Deterrence is critical swift, credible, predicable meaningfou response, and perception these exist

Compliance Assistance Tools

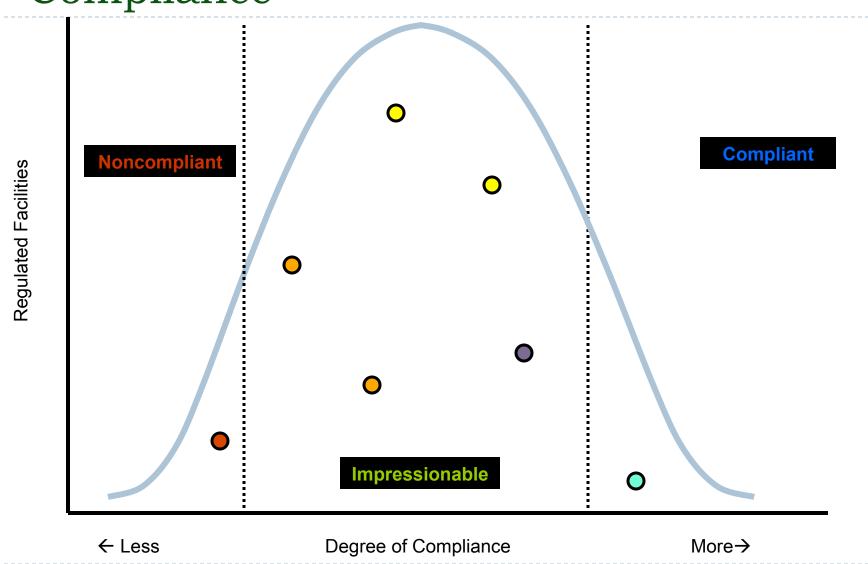
Capacity building, technical assistance,

Incentives

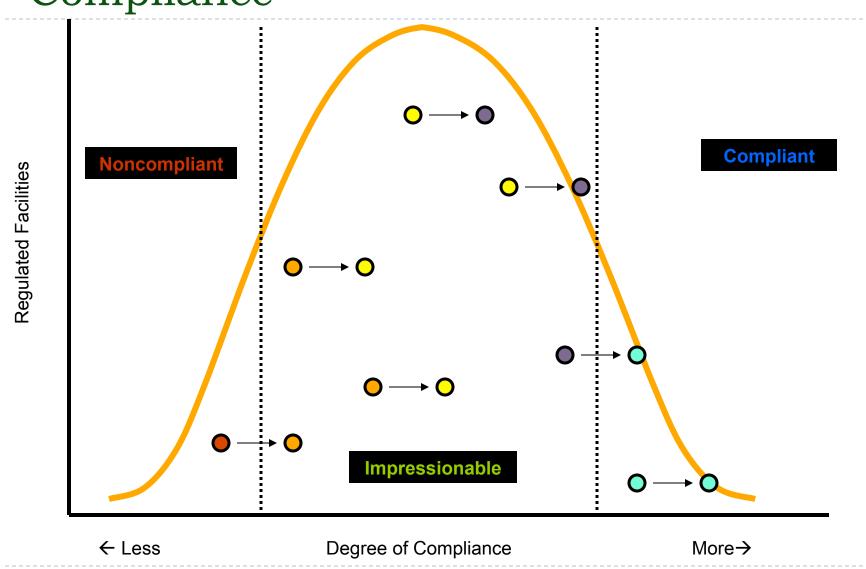
Tax credits, special product labeling. loans, subsidies



Creating an Atmosphere Favoring Compliance

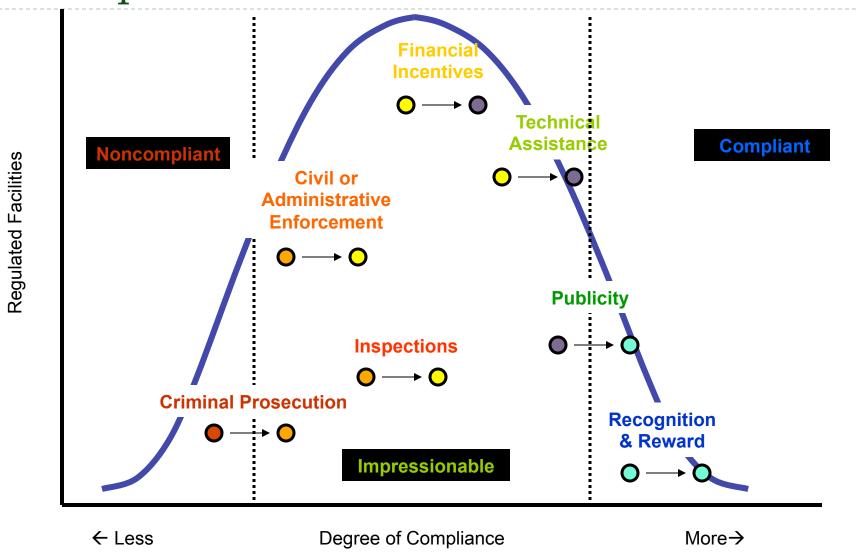


Creating an Atmosphere Favoring Compliance



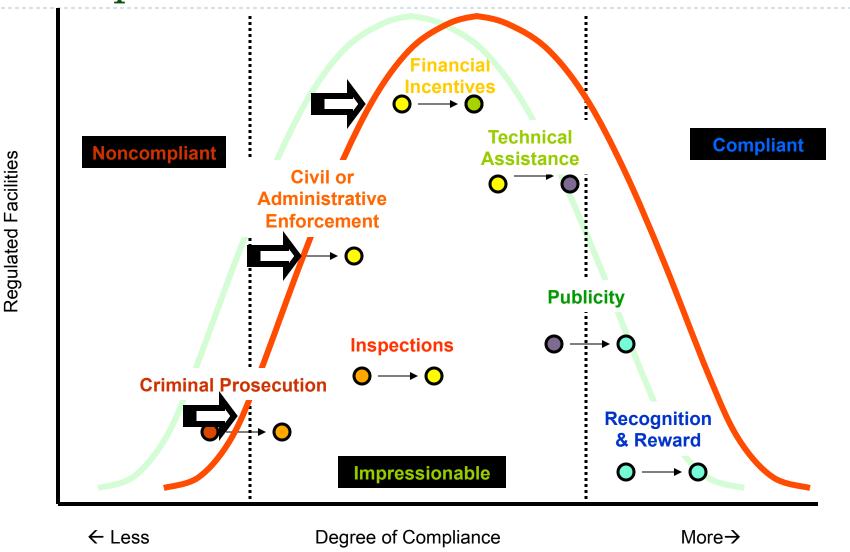
Creating an Atmosphere Favoring

Compliance



Creating an Atmosphere Favoring

Compliance



Recommendations

- Inventory air pollution rules & assess their enforceability
- Clarify roles, responsibilities, authority of key decision-makers
- Detect non-compliance: traditional monitoring, inspections & mandatory self-monitoring, recordkeeping, reporting
- ▶ Enforce rules with swift, credible, predictable, appropriate penalties and/or other sanctions that create deterrence
- Coordinate enforcement with compliance assistance (capacity building, incentives)
- > Require Information disclosure, promote public participation
- Measure effectiveness of enforcement responses and compliance assistance
- Improve as needed, through a continuous process

Applying the Approach to Beijing, Tianjin, Hebei air pollution challenge

Questions for consideration?

Thank you!

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